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GENDER MAINSTREAMING INTO ALBANIAN CLIMATE CHANGE POLICIES

*3rd Regional Workshop on Supporting the
Integration of Gender Considerations into
MRV/Transparency Processes in the Western Balkan
Countries and Lebanon
Podgorica, 12-13 February, 2020*

**Ms. Eneida Rabdishta, Gender Focal Point-Ministry of Tourism and
Environment**

**Mr. Edvin Zhllima, Gender and Climate Change Expert, 4NC&1BUR of Albania
to UNFCCC**

OUTLINE

1. Achievements/policies addressing climate change & gender equality
2. The country's vision to facilitate the integration of gender and climate change
3. Update on Gender Action Plan
4. Consideration from the pilot study and surveys in the frame of the 4rth National Communication of Albania to the UNFCCC
5. Challenges and future perspectives



METHODOLOGY

- Desk research on Albania's legal and policy situation
- Results of stakeholders interviews during November 2019-February 2020)
- Meetings in the form of semi-structured interviews with policy makers and professionals/experts of the 4NC&1BUR of Albania to the UNFCCC;
- Working groups under the 4NC and 1BUR served as the systematic approach for the discussion
- Inter-ministerial Working Group on Climate Change-endorsement of the Action Plan on Climate Change and Gender Equality



**1. WHAT HAS BEEN ACHIEVED IN ALBANIA IN
ENHANCING GENDER CONSIDERATIONS INTO THE
CLIMATE AND TRANSPARENCY FRAMEWORK?**



RATIFICATION OF CONVENTIONS-GENDER EQUALITY

- Convention on the Elimination of All Forms of Discrimination against Women (CEDAW)
- Convention on Rights of Persons with Disabilities⁶⁷ (KDPAK), ratified by Albania with Law no. 108/2012.
- Beijing Platform for Action (1995) and conclusions from the implementation of this platform by member states in the context of its 20th anniversary
- Sustainable Development Goals (SDGs)



SEVERAL NATIONAL STRATEGIES-GENDER EQUALITY

- Cross-cutting National Strategy for Employment and Skills 2014-2020,
 - Cross-Cutting National Strategy for Rural and Agricultural Development in Albania 2014-2020,
 - Action Plan for Supporting Entrepreneurial Women 2014-2020, in compliance with the Strategy for Development of Business and Investments 2014-2020
 - Cross-cutting Strategy for Decentralization and Local Government 2015-2020
 - Cross-cutting Strategy Reform in the area of Ownership Rights 2012-2020
 - National Sectoral Strategy for Social Protection
 - National Action Plan for Integration of Romas and Egyptians in the Republic of Albania, 2016-2020
 - Law on Functioning of Local Government dated 18.12.2015 Document “Strategic Engagement for Gender Equality 2016-2019” of the European Commission
 - National Plan for European Integration 2016-2020 (PKIE) and Roadmap for Equality between Men and Women (priority 5)
- 

CLIMATE CHANGE POLICY

- **The INDC document** by the Decision of the Council of Ministers **No. 762 of 16.09.2015**, as our national Intended National Determined Contribution to the global efforts for GHG emission reduction, and submitted it to the UNFCCC Secretariat by 24 September 2015. It will be reviewed by 2020

- **National Strategy on Climate Change**

The Government of Albania has adopted , by DCM 466 , date 3.07.2019 the Strategy on Climate Change (NSCC) and **national plans for greenhouse gas mitigation (NMP) and adaptation to climate change (NAP)**

- **Law on climate change**


The Government of Albania has approved by **DCM 499 date 17.7.2019** the Law of Climate Change. Currently ,the law is under discussion in parliamentary commissions . The law is planned to be apporved by the parliament by 1Q of 2020

- **Mainstreaming climate change issues in the energy policies**

The preparation of the **National Integrated Energy and Climate**, as an engagement of the Republic of Albania at the Ministerial Meeting of the Energy Community (Dec 2017)



CLIMATE CHANGE POLICY

- In 2014, is approved the **Order of the Prime Minister no. 155, date 25.04.2014**, on “*Establishment and functioning of the inter-ministerial working group on climate change*”
 - The Albanian Government has expressed a clear political will and commitment to comply with the requirements and obligations embedded in the UNFCCC and global climate change agenda: **Three national communications (2002, 2009, 2016) are submitted, while the 4rth National Communication to UNFCCC and the 1rst Bienial Update Report is underway**
 - Gender and climate change:
 - Guideline to mainstream gender into climate change policies/programmes as part of the National Communication process;
 - Nomination of Ms. Etleva Bushati as the Gender and Climate Change Focal Point to UNFCCC
- 

REVIEW OF POLICY/LEGISLATIVE DOCUMENTS

I. Climate Change related:

- No direct reference to gender equality. The language used especially in the narrative description of these strategies is almost *gender blind*;
- The Cross-Sector Strategy on Environment 2013-2020 has no specific part on gender equality;
- The Strategy on Climate Change and Action Plans: **Gender** mentioned on NAP only once and indirectly for the Medium Term Budget Plan;
- Draft Law on Climate Change: Gender specifically mentioned on Act 27 “ **The Ministry shall develop a gender mainstreaming guide to climate change mitigation and adaptation programs**” and Act 29 “**Ministriesencourage enterprises, institutions, **social groups** and individuals to pursue and adapt to technological progress and innovation....., in accordance with the requirements of this law**”.

II: Gender related:

- Third National Strategy on Gender Equality (NSGE) and its Action Plan 2016-2020 no reference to **climate change or environment**;
- National Review for Implementation of the Beijing Platform for Action-Beijing+25 section 4 question 31
 - Separate studies undertaken in the last five years to **guide gender mainstreaming into policies and programmes for disaster risk reduction, climate resilience and mitigation**



A DRIVING PROCESS: 4NC AND 1BUR OF ALBANIA TO UNFCCC

- The Ministry of Tourism and Environment included for the first time in the Third National Communication for the UNFCCC a chapter /Specific Guideline on Gender Integration in Policies and Programs that address Climate Change;
- The guideline is being implemented as part of the Fourth National Communication of Albania for UNFCCC (started in 2019);
- A draft Action Plan has been drafted to integrate gender equality in climate change policies and plans;
- A pilot study being underway with focus in agriculture (Climate Change Adaptation) and RES (Climate Change Mitigation)



2. UPDATE ON GENDER ACTION PLAN



ACTION PLAN POLICY BACKGROUND

- The action plan defines the role that the MoTE will play in mainstreaming gender in climate change action as outlined in the Climate Change Policy of Albania.
 - Acknowledging gender **differences in adaptation and mitigation needs, opportunities and capacities.**
 - Promoting equitable **participation and influence** by women and men in adaptation and mitigation decision-making processes.
 - Achieving equitable **access to financial resources and other benefits** resulting from investments
 - Promote an effective multi-governance approach in support of the needs of women and men.



ACTION PLAN DESIGN APPROACH

- **Step 1. Assessment of the situation:**
- **Step 2. Stakeholder engagement process**
 - MoTE, Ministry of Health and Social Protection (MoHSP) and Ministry of Agriculture and Rural Development (MARD)
- **Step 3. Selection of action categories (TBD)**

Two multi-stakeholder workshops

 - in local level (in South Albanian Municipality)
 - at central level (with national experts)
- **Step 4. Peer review process and validation (TBD)**



Action Plan ... Ongoing work



ACTION PLAN PILLARS AND ACTIVITIES

1. Promote gender equality in decision making on CC policies on central levels of policymaking and strengthen capacities of institutions to integrate gender considerations.

- study with gender lenses of strategies, programs, plans, and acts
- prepare *training materials* for integrating best practices and information
- *identify key important actors* for training and *implementation of training*.

2. Update the relevant national and local strategic documents in order to integrate gender and climate change

- participate into policy groups for *integrating gender responsiveness* and climate change in relevant programmes and legal acts
- integrate gender in the *local development plans* applied by providing assistance in pilot Municipalities.



ACTION PLAN PILLARS AND ACTIVITIES

3. Developing and piloting gender-based CC adaptation and mitigation projects in agriculture and energy at local level

- conducting research on local practices with focus on Vjosa river
- activities for increasing knowledge and awareness
- demonstration activities that promote investments on technology

4. Engage stakeholders in the process of the monitoring of Action Plan;

- designing SMART indicators for monitoring
- carrying monitoring activities
- preparing the monitoring report.



NEEDS AND EXPERIENCES FOR THE IMPLEMENTATION OF GENDER ACTION PLANS AND BENEFITS FROM NCs, BURs AND CBIT

- Costing of activities
- Need for a comprehensive view of midterm and long term activities
- Need for a stakeholder analysis and clear institutional patterns for planning the adoption of the Pillars activities
- Alignment with other Action Plan framework in the country.
- Empirical evidences are yet limited.....



Evidences- Ongoing work



IMPACT ASSESSMENT STUDIES

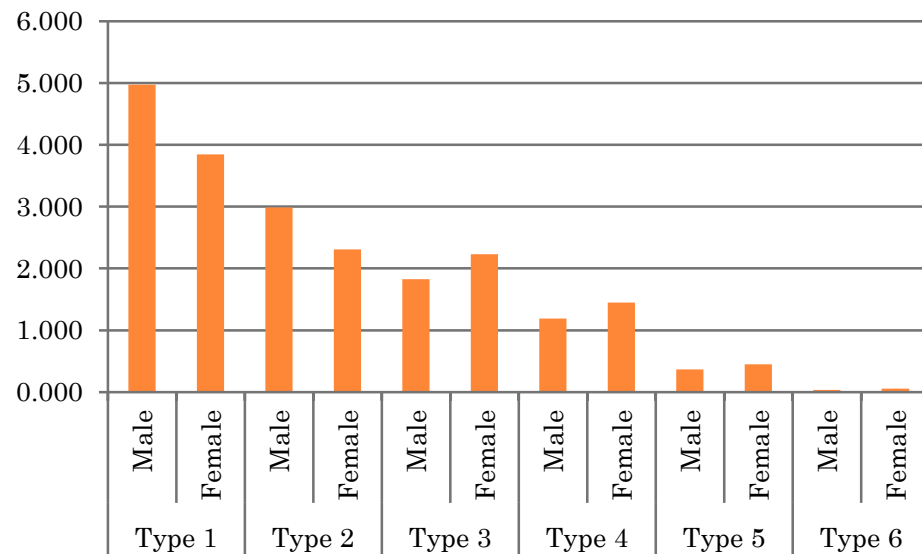
Studies and associated data collection processes remain non-comprehensive and limited.

- World Bank 2015 study to assist with reconstruction and recovery in the affected area
- UN Women (2015). Gender Inequality and Floods Impacts in Albania
- UNDP (2017) "Gender differences and civic participation of local communities on environmental information".
- The MoH also performs periodic checks by working groups in areas with presence of crises, such as: snowstorms, fire-related problems, floods, droughts, landslides, etc. **No evidences**
- FAO 2016 study on wood use for fuel

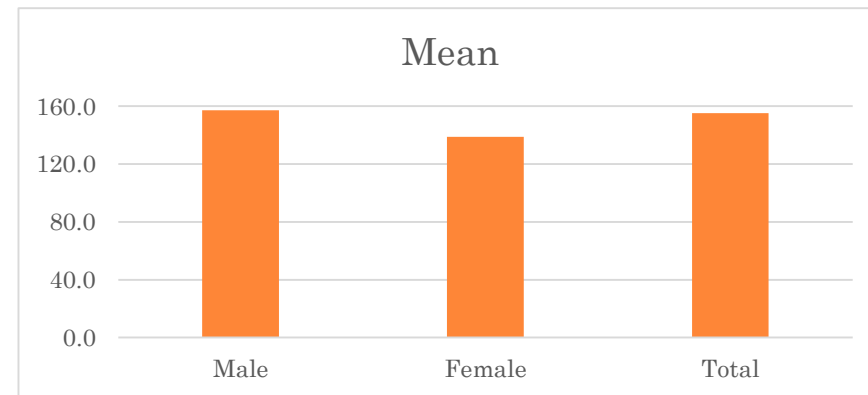
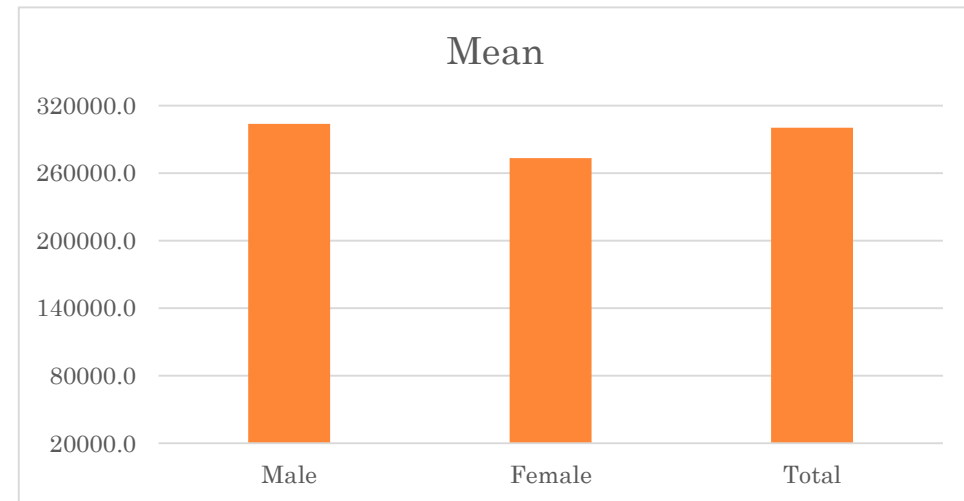


WOOD USE, ELECTRICITY AD GAS USE (FAO 2016)

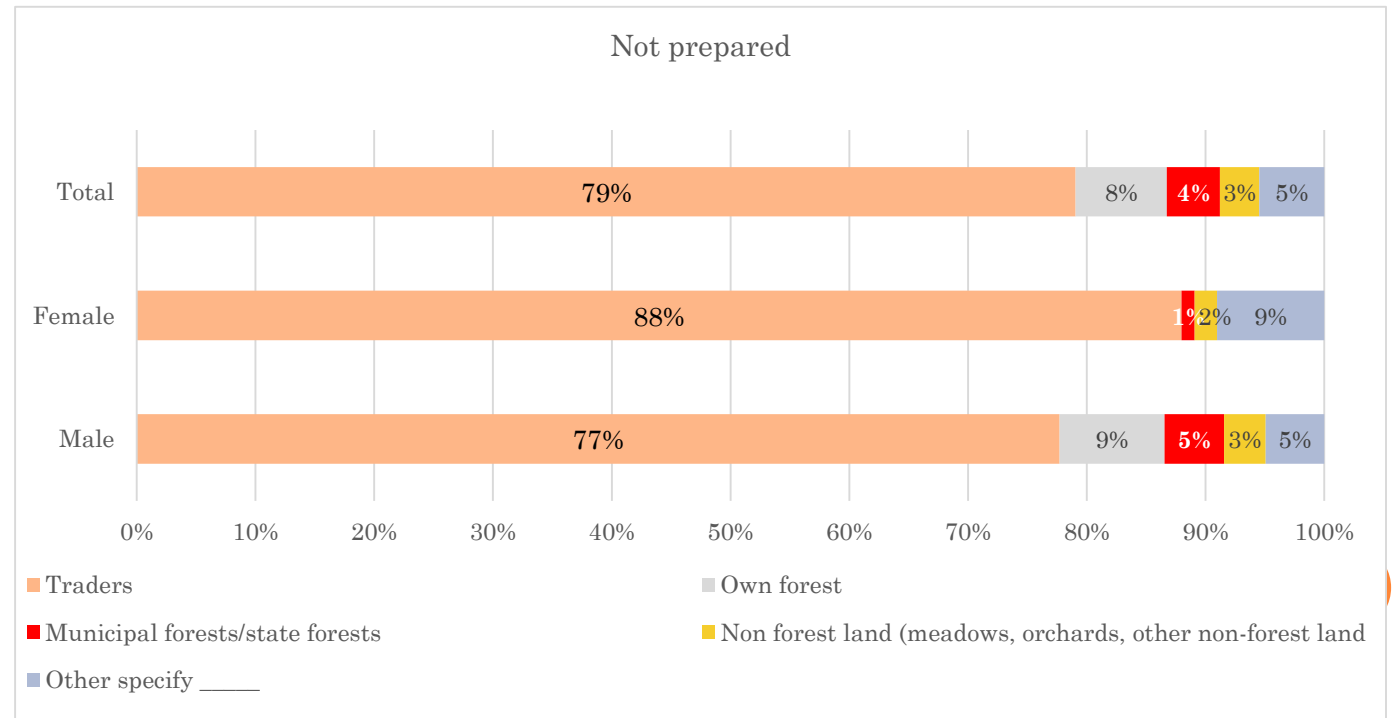
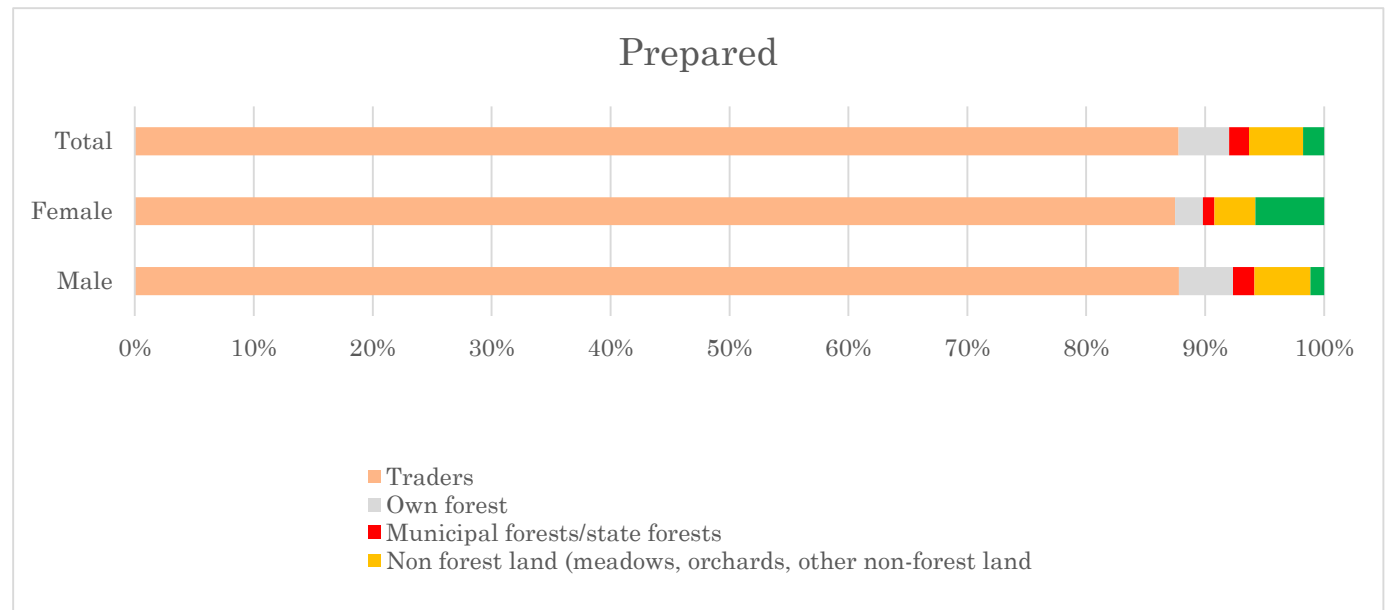
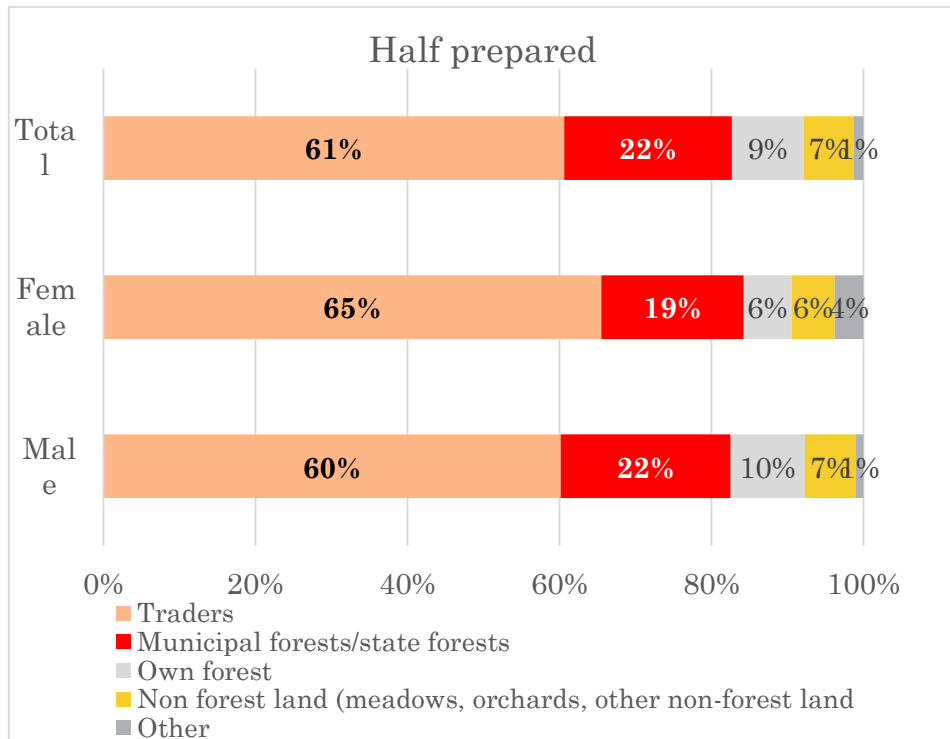
○ Wood use



○ Electricity and gas



ORIGIN OF WOOD USE



STUDY IN THE FRAMEWORK OF 4NC

- The UNDP is supporting MoET, Fourth National Communication of Albania for UNFCCC as well as on the First Biennial Update Report, the preparation of which has started in 2019.
- A draft Action Plan has been drafted to integrate Gender equality in climate change policies and plans.
- In the framework of the preparatory work for the 4NC and 2BUR a survey was carried with experts in various fields with focus on agriculture.
- The survey took place in various areas of the country during November 2019.



DEMOGRAPHIC CHARACTERISTICS

Age	n	%
<30	5	4 %
31-40	16	12 %
41-50	21	14 %
51-60	77	55 %
61<	21	15 %
Total	140	100 %

Main profession	n	%
Agronomist	88	65%
Zoo technician	23	17%
Agricultural Economist	13	10%
Other	12	9%
Total	136	100%

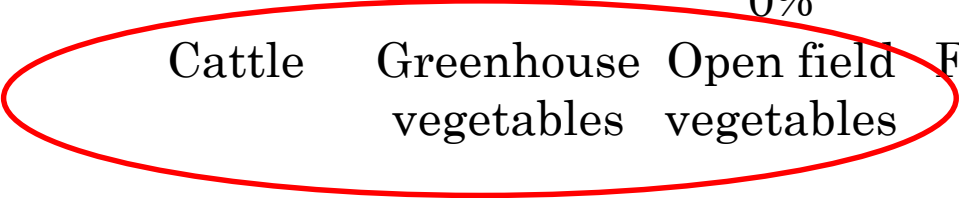
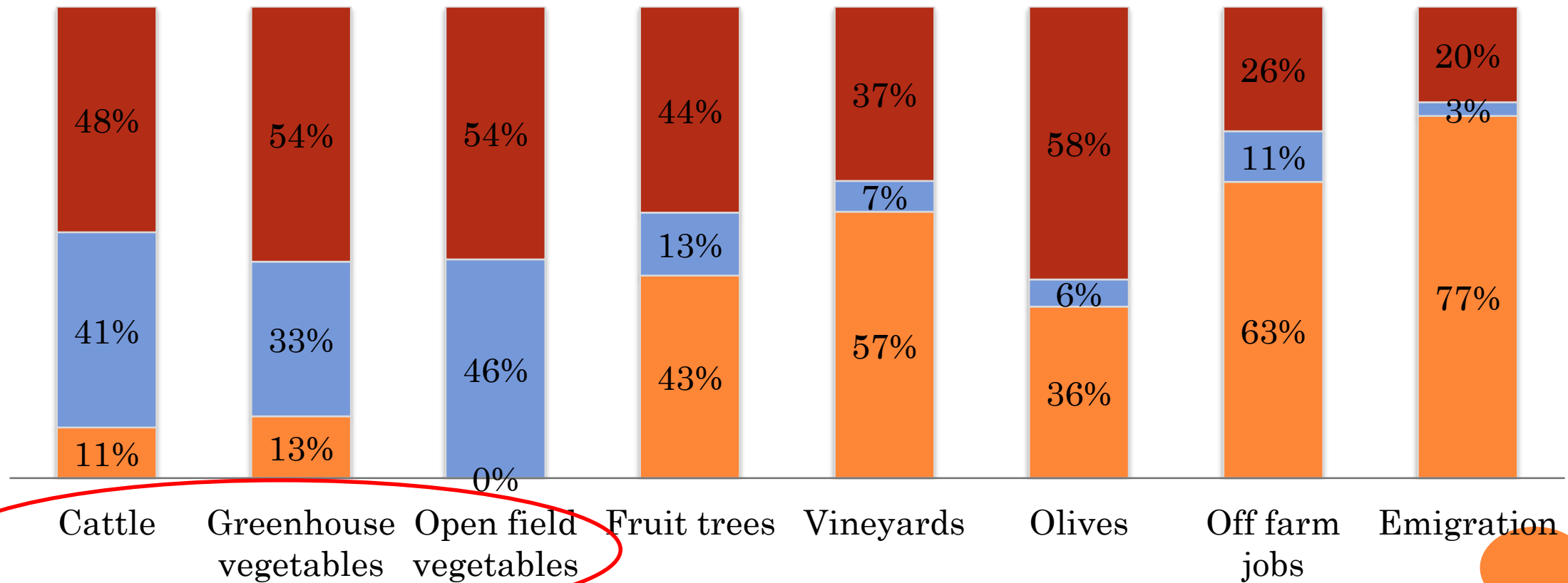
Gender	n	%
Male	93	66%
Female	47	34%
Total	140	100%

Institution	n	%
Municipalities' administrative unit	11	8%
Agricultural Extension Service	116	87%
Veterinary Service	1	1%
Environmental Agency	5	4%
Total	133	100%

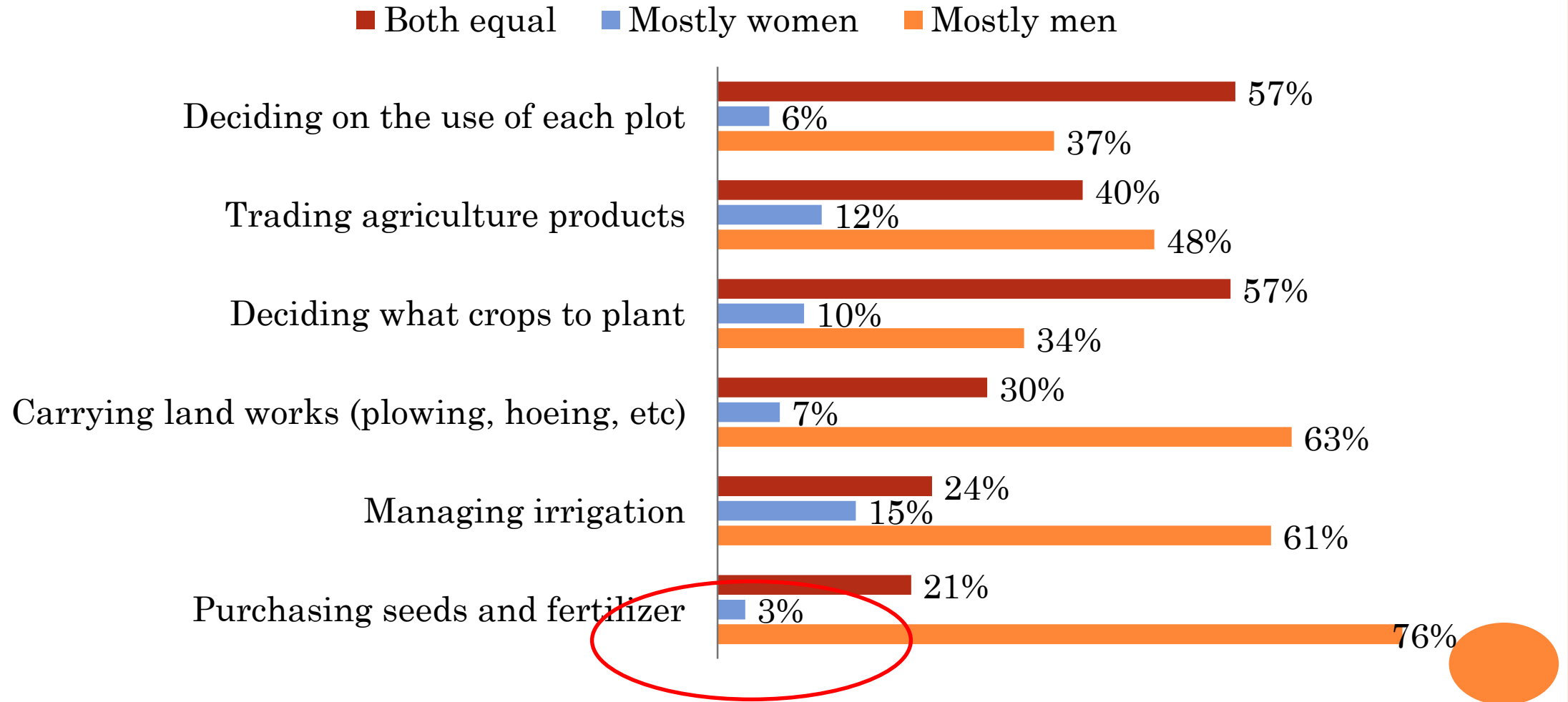


SECTORS - FARM ORIENTATION BY GENDER

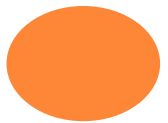
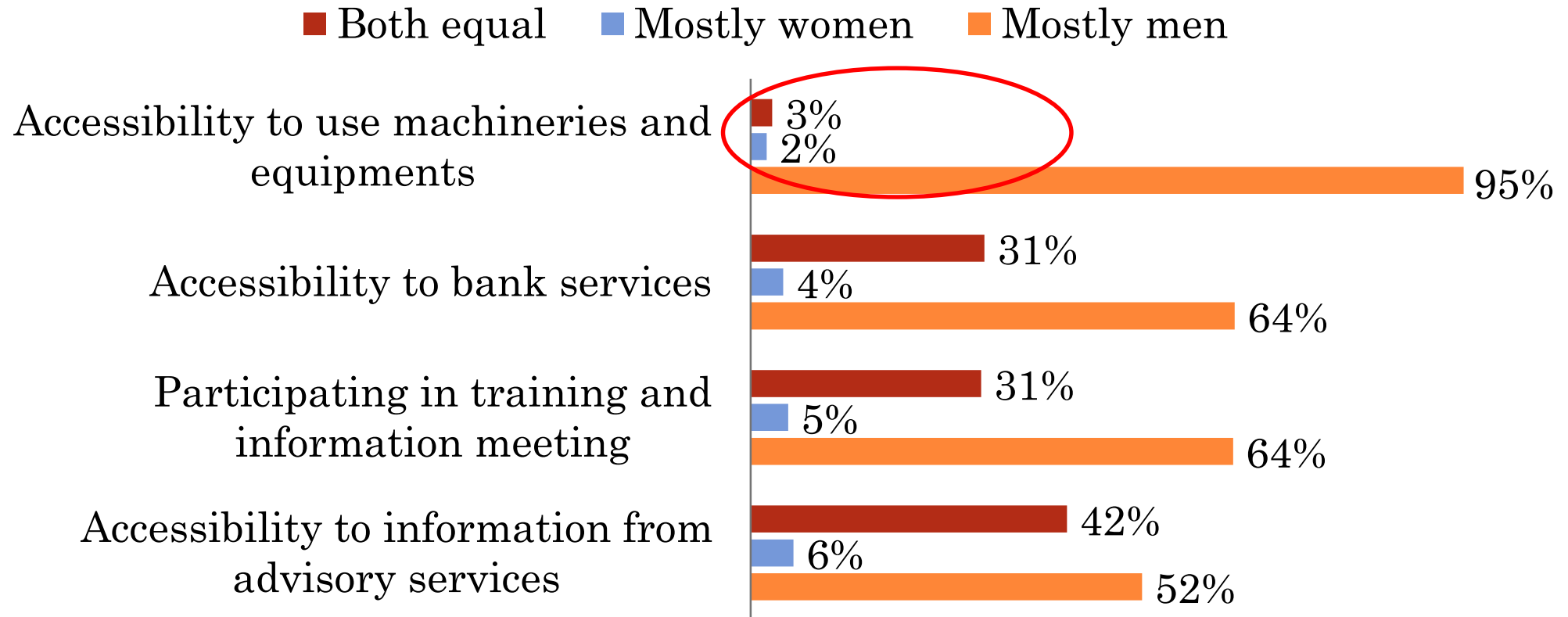
Mostly men Mostly women Both equal



AGRICULTURE (CROP) RELATED TASKS/ACTIVITIES BY GENDER

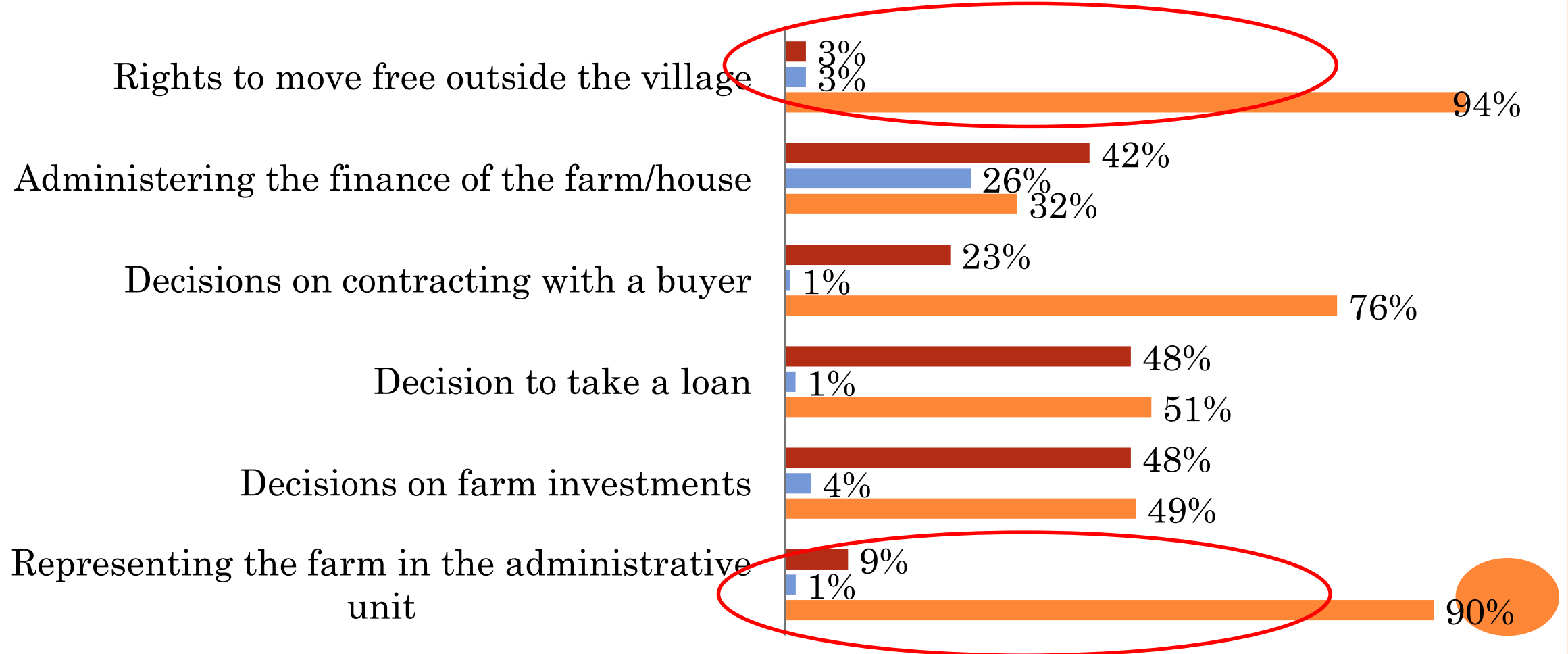


ACCESS TO SERVICES BY GENDER

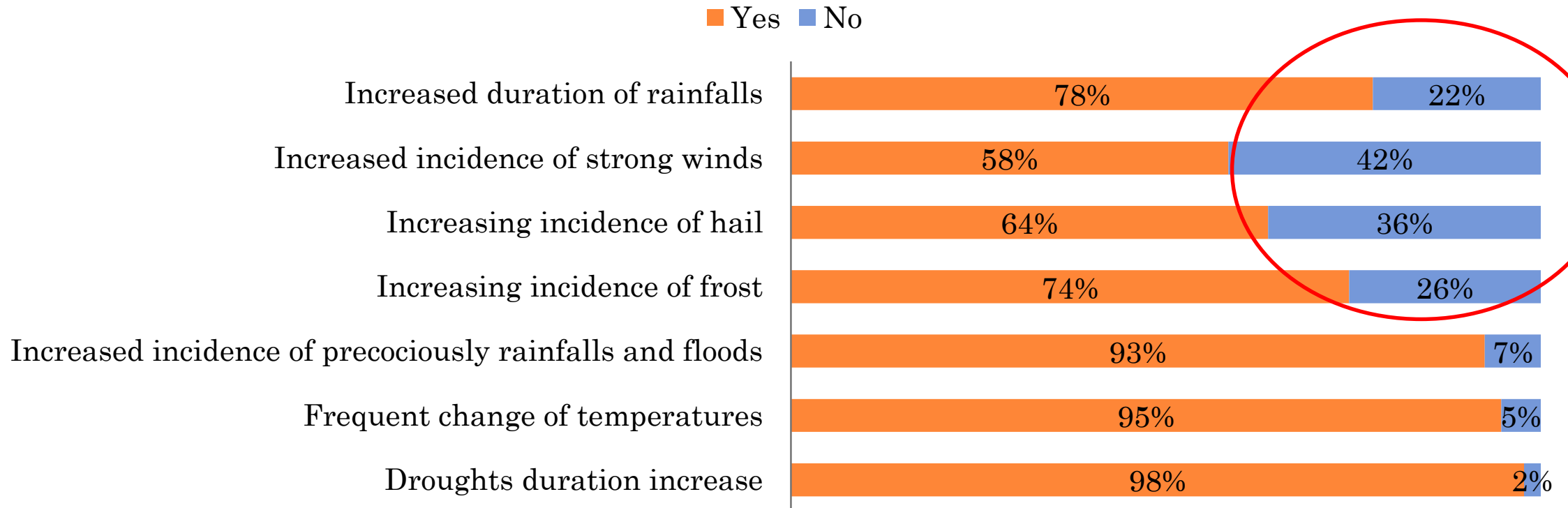


OTHER FARMING RELATED ACTIVITIES CARRIED BY GENDER

■ Both equal ■ Mostly women ■ Mostly men

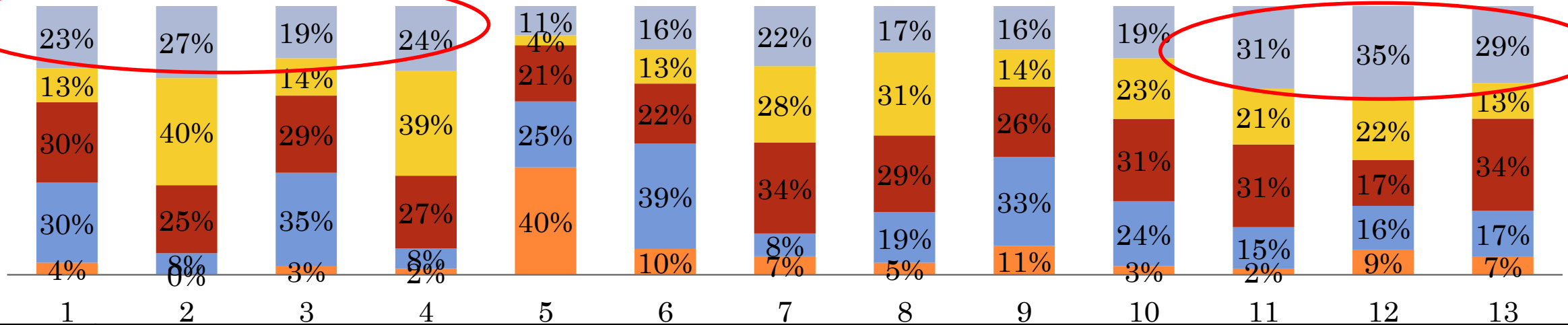


ANSWERS FOR THE QUESTION: “ARE THESE PHENOMENONS, SIGNS OF CLIMATE CHANGE?”



CLIMATE CHANGE (PHENOMENA) IMPACT FOR THE PAST 10 YEARS

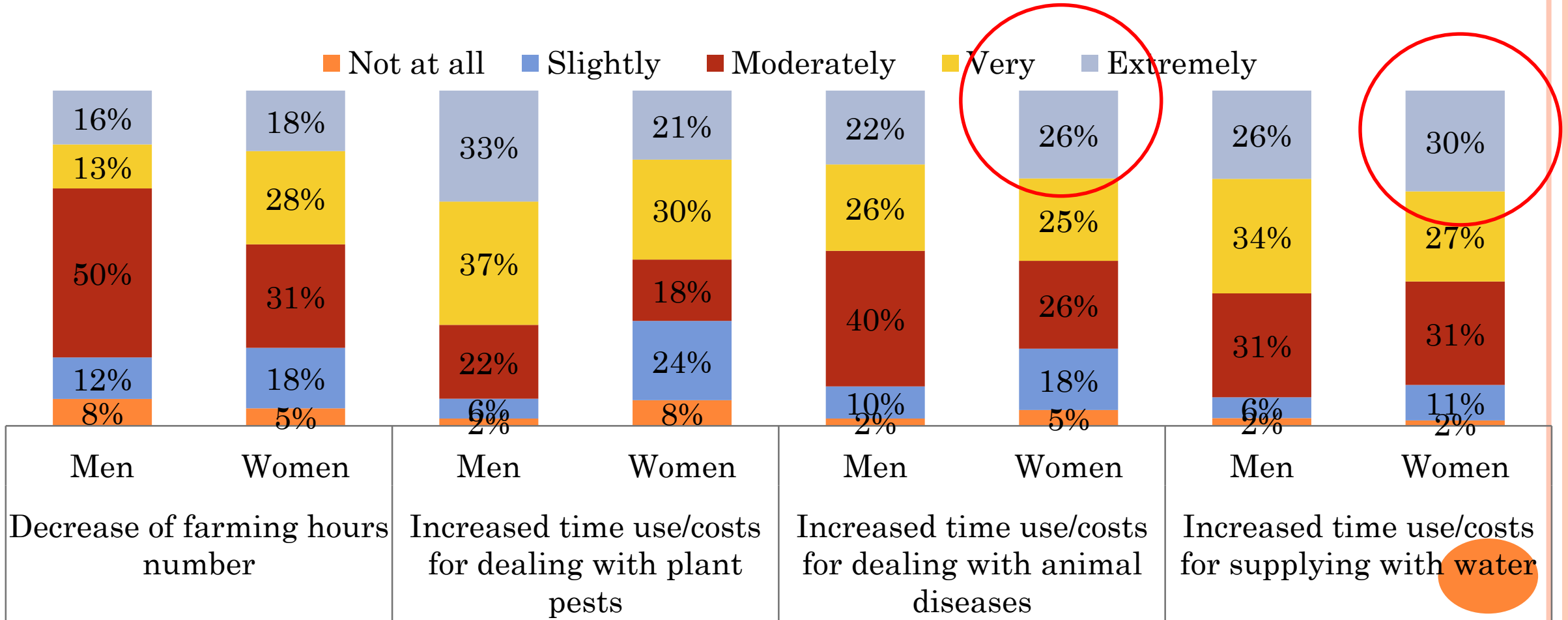
■ Not at all
 ■ Slightly
 ■ Moderately
 ■ Very
 ■ Extremely



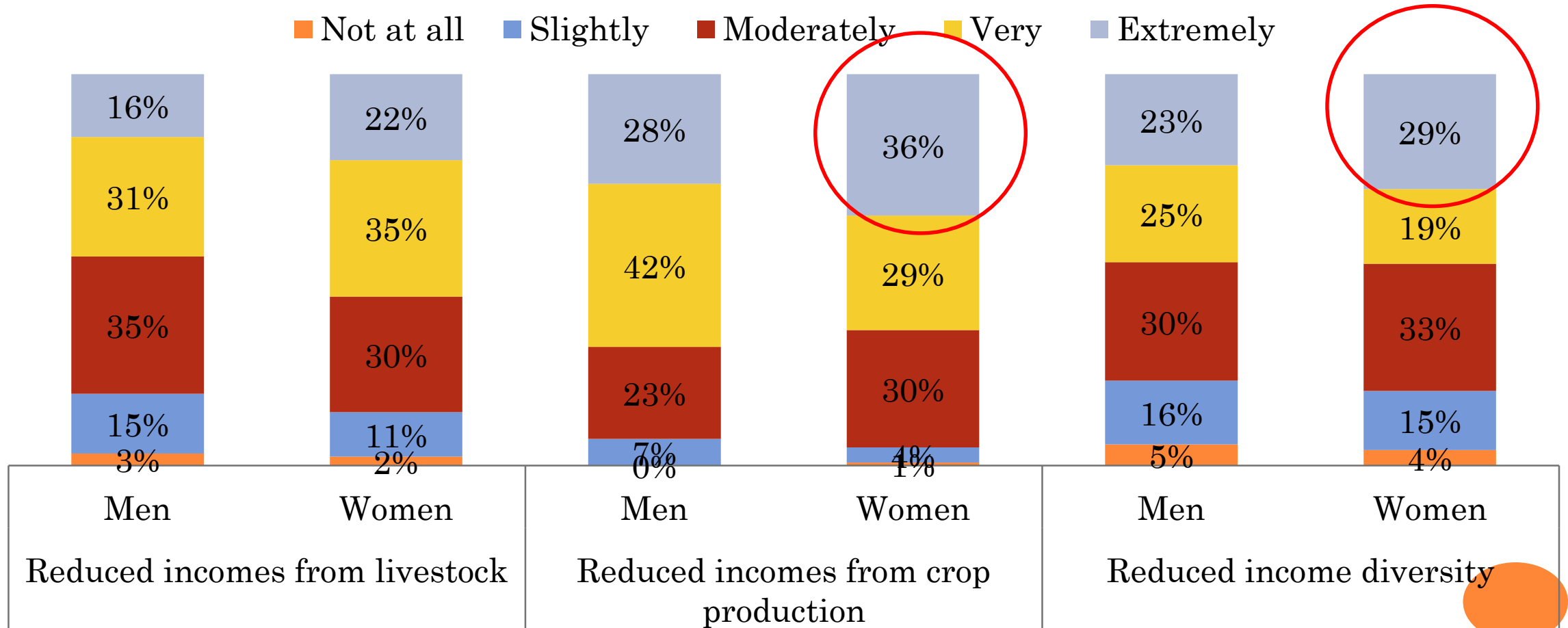
1	Increased prevalence of animal diseases
2	Increased prevalence of plant diseases
3	Increased prevalence of arable land degradation
4	Loss of water supply
5	Soil degradation and salinization
6	Shifted times of occurrence of a certain animal health risk
7	Shifted times of occurrence of a certain plant health risk
8	New diseases emerging
9	Loss of adaptability of traditional varieties
10	Adaptation of new varieties / products (not adapted / planted before)
11	Increase length of vulnerability from rats/insects/pests
12	Forest degradation
13	Pasture degradation

IMPACT OF CLIMATE CHANGE ON MEN AND WOMEN BEHAVIORS (1)

■ Not at all
 ■ Slightly
 ■ Moderately
 ■ Very
 ■ Extremely

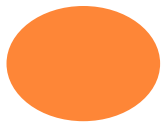
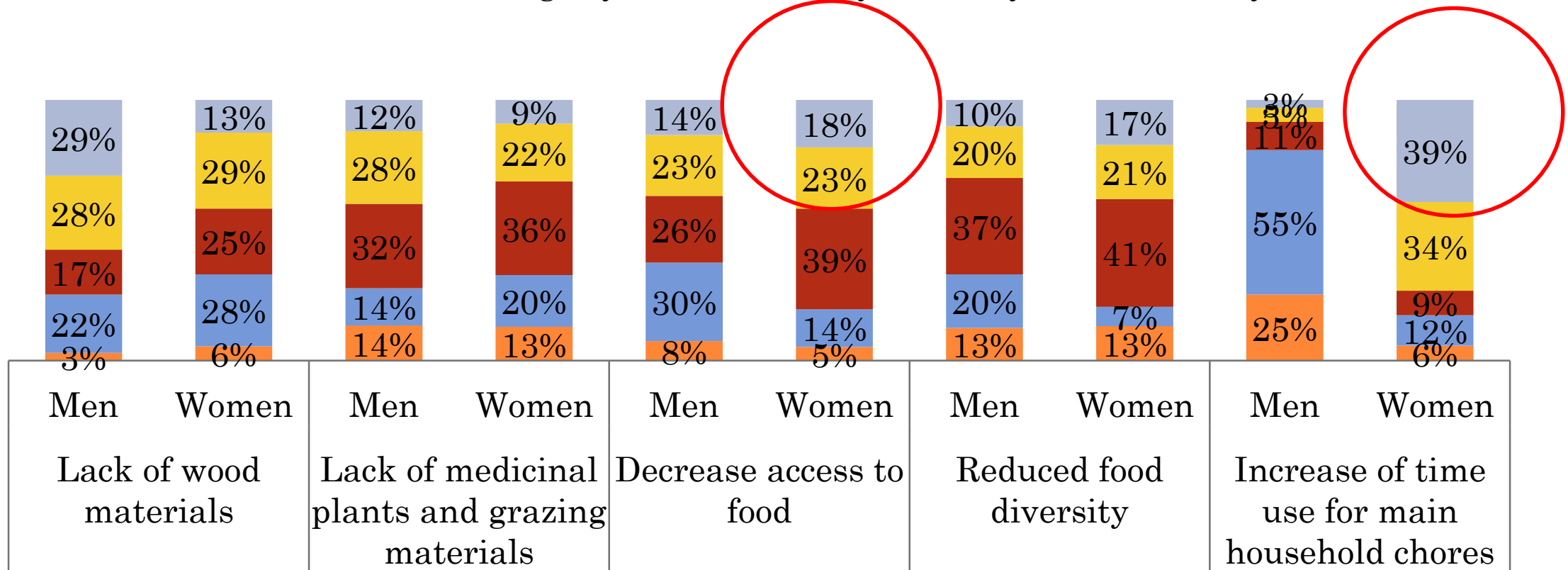


IMPACT OF CLIMATE CHANGE ON MEN AND WOMEN BEHAVIORS (2)



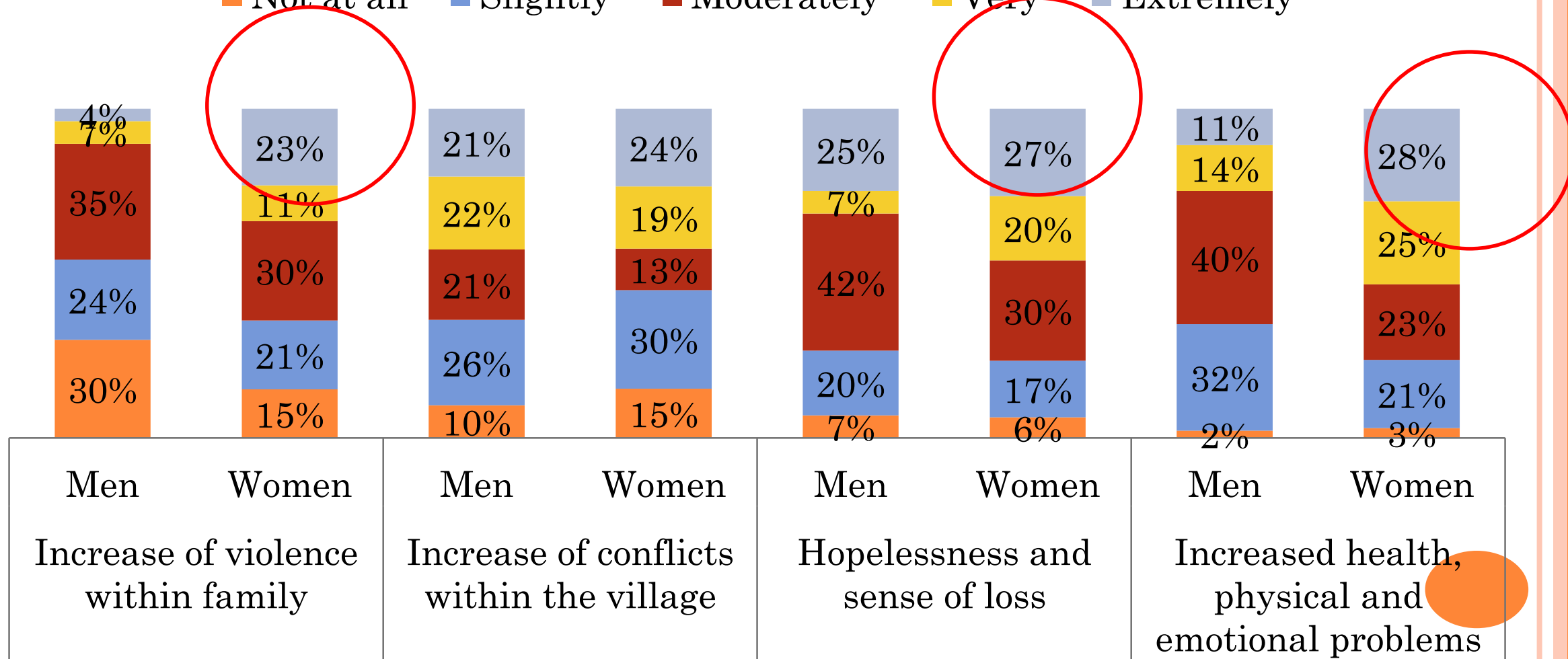
IMPACT OF CLIMATE CHANGE ON MEN AND WOMEN (3)

■ Not at all
 ■ Slightly
 ■ Moderately
 ■ Very
 ■ Extremely



IMPACT OF CLIMATE CHANGE ON MEN AND WOMEN (4)

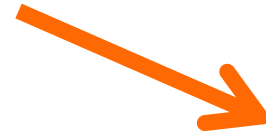
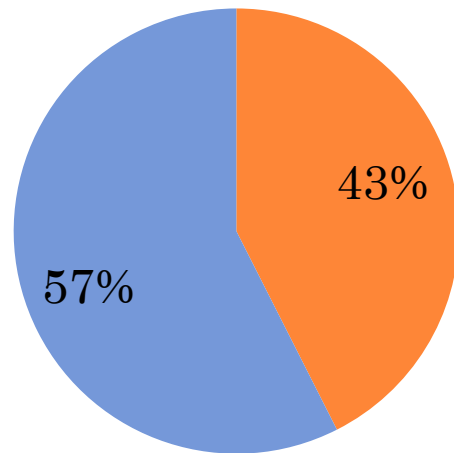
■ Not at all
 ■ Slightly
 ■ Moderately
 ■ Very
 ■ Extremely



GENDER DIFFERENCES REGARDING CLIMATE CHANGE VULNERABILITY

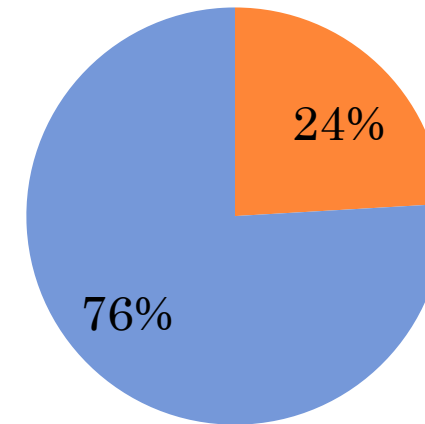
Are there any differences in men's and women's vulnerability to climate change?

■ Yes ■ No



If Yes, who are most exposed/vulnerable?

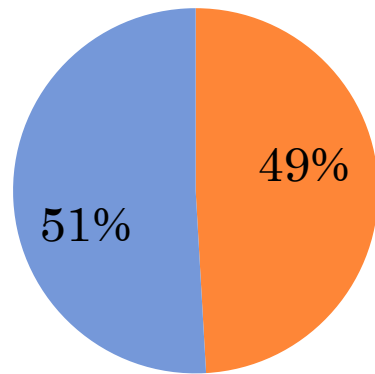
■ Men ■ Women



GENDER DIFFERENCES REGARDING ACCESS TO INFORMATION AND OPPORTUNITIES NECESSARY TO CARRY ADAPTIVE ACTIONS

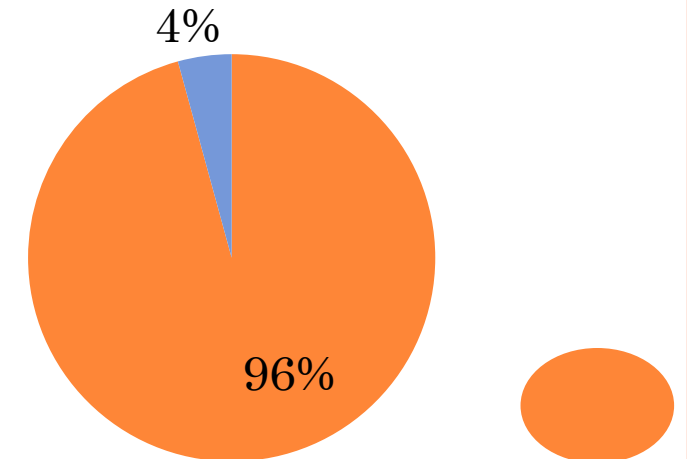
Are there any gender differences ...

Yes No



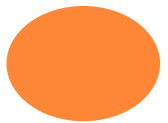
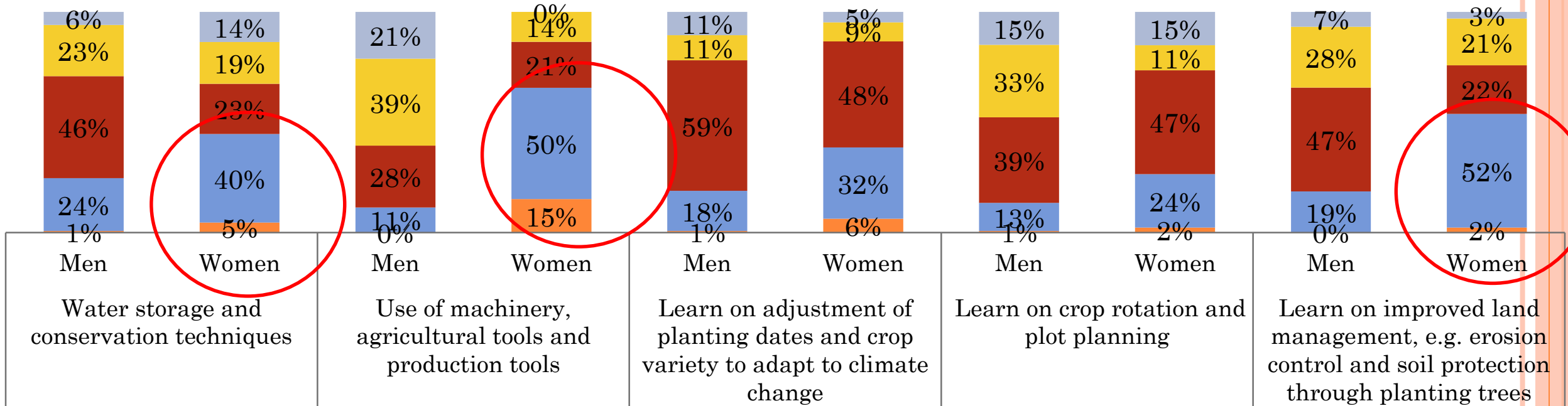
If Yes, which have more access ...

Men Women



LEVEL OF PREPARATION AND INFORMATION OF MEN AND WOMEN FOR CARRYING THE FOLLOWING ADAPTIVE ACTIONS TOWARDS CLIMATE CHANGE

■ Not at all
 ■ Slightly
 ■ Moderately
 ■ Very
 ■ Extremely



MAIN FINDINGS FROM THE SURVEY

- Focus on those activities which are dominant for one gender
- Improve information and awareness for agriculture and natural resource uses-gender sensitive
 - Provide capacity building and support for adapting actions to women on livestock and energy use
 - Increase support on substitute activities to reduce pressure to resources
 - Provide capacity building to men for reducing forest vulnerability and actions for mitigation on de-forestation
 - Provide capacity building to men for energy saving maners



OPPORTUNITIES AND NEXT STEPS

- Future role of the UNFCCC Focal Point on Gender and Climate Change
- Recent local government restructuring
- Pressure for NPEI
- Pressure of SDGs
- EU procees



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THANK YOU FOR YOUR ATTENTION